May 2, 2024

THE FTC'S NONCOMPETE RULE

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TABLE OF CONTENTS

- 01 Overview of the Rule and How We Got Here
- **02** Litigation Challenges to the Rule
- **03** Deeper Dive into the Rule's Requirements and Ramifications
- **04** Recommended Next Steps for Businesses

Overview of the Rule and How We Got Here

01

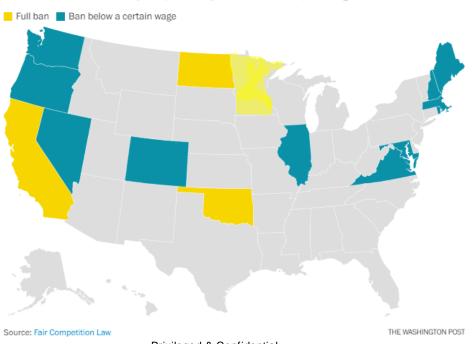
History of Regulation of Non-Competes

• State-by-State Regulation

- In the U.S., enforceability of non-competes has traditionally been a matter of **state common law**.
- At least sixteen states and D.C. established restrictions on enforceability through **legislation**.

Numerous states fully or partially ban non-compete agreements

- California, North Dakota, Oklahoma and Minnesota ban all or nearly all non-competes. As of 1/1/24, California's near ban applies to non-competes created outside of California.
- Some states, like **New Hamshire**, allow non-competes generally but prohibit them for physicians, nurses, and lawyers.



- From Medieval England to the 118th Congress
- *Dyer's Case* (1414): noncompete unlawful for want of consideration
- Mitchel v. Reynolds (1711): non-competes lawful if reasonable
- *U.S. v. Addyston Pipe* (6th Cir. 1898) (Taft, J.): "rule of reason" under Sherman Act
- Snap-On Tools Corp. v. FTC (7th Cir. 1963): "Restrictive clauses of this kind are legal unless they are unreasonable as to time or geographic scope...."
- 2023: proposed federal legislation

5

How Regulations Are Made—and Challenged

Anyone can submit comments about the proposal

Proposed rule

Agency suggests what it thinks it should do Comments from the public

Final rule

Agency makes final decision; must provide explanation responding to significant comments Anyone adversely affected

by the rule can sue in federal court

Lawsuits

The FTC's Final Rule

- Effective September 4, 2024.
- It's a **ban**. Cannot attempt to enter into non-compete, maintain one, or represent to a worker that they are covered by one.
- Other restrictive covenants (e.g., NDAs; training-repayment) could be treated as noncompetes if they are "so broad and onerous" that they have "the same functional effect as a term or condition prohibiting or penalizing a worker from seeking or accepting other work or starting a business."
- Ban is retroactive: employers must notify employees that existing noncompetes are void. But causes of action that accrue before September 4, 2024, can be enforced.
- Two exceptions: (i) Sale of the business; (ii) Existing noncompetes with senior executives.
- Ban is **national**: preempts state laws that are less restrictive.

Litigation Challenges to the Rule

02

Timeline

Ryan (N.D. Tex.)

Complaint filed 4/23/24

Motion for stay and preliminary injunction filed 5/1/24

Ryan requested: briefing completed by 5/22/24; decision by 7/3/24

Chamber(E.D. Tex.)

Complaint filed 4/24/24

Motion for stay and preliminary injunction filed 4/24/24

Judge issued scheduling order on 4/26/24 – summary judgment + PI

Briefing to be completed 6/19/24

But: FTC requested transfer to N.D. Tex.

ATS Tree Servs. (E.D. Pa.) Complaint filed 4/25/24

More?

Merits

Statutory Authority

FTC Act grants "**power**" "[f]rom time to time [to] classify corporations and ... to **make rules and regulations** for the purpose of carrying out the provisions of this subchapter."

FTC report in 1922: "common mistake[] ... to suppose that the commission can issue orders, rulings, or regulations unconnected with any proceeding before it."

D.C. Circuit in 1973: **FTC can make substantive rules**. Highly criticized decision.

Congress in 1975: **FTC can make rules about deceptive practices**, but subject to **enhanced procedural hurdles**.

Agencies cannot regulate "a **question of deep economic and political significance**" absent "**clear**" authority from Congress. *Biden v. Nebraska*, 143 S. Ct. 2355, 2375 (2023)

Constitutional Concerns

Congress cannot delegate **legislative** power to **executive** branch agency.

If FTC can issue unfair method of competition rules, what "**intelligible principle**" guides the agency? *Mistretta v. United States*, 488 U.S. 361, 372 (1989).

Gorsuch test: Filling up details?

Constitutional avoidance—read the statute to avoid the problem.

Moreover, are Commissioner's **removal protections unconstitutional**?

Flawed Reasoning

Broad ban is not supported by the evidence.

Inconsistent reasoning and treatment of the evidence.

Does not adequately engage with alternative approaches.

Cost-benefit analysis is flawed.

FTC straying beyond **consumer protection** mission—and failing even at that. Comissioner Slaughter: "We are understanding that people are **whole people who participate in the economy**, as consumers, as users, as workers, as small business owners, as patients in the healthcare system."

Irreparable Injury & Balance of Equities

Irreparable Injury

"[C]omplying with a regulation later held invalid almost *always* produces the irreparable harm of nonrecoverable compliance costs."

Texas v. EPA, 829 F.3d 405, 433 (5th Cir. 2016).

For example—

Loss of IP and poaching

Review of and changes to contracts

Sending out notices

Balance of Equities

Stay and injunction maintain the status quo.

Non-competes have existed for hundreds of years – what's a few more months? Deeper Dive into the Rule's Requirements and Ramifications

03

To Whom Does the Rule Apply?

- The final rule bans **new** noncompetes with all workers, including senior executives after the effective date.
 - After the effective date, it is a violation to (i) enter into or attempt to enter into a noncompete clause; (ii) to enforce or attempt to enforce a non-compete clause; or (iii) represent that the worker is subject to a non-compete clause.
 - There is an exception for "senior executives" with respect to noncompetes entered **before** the effective date (no **new** noncompetes for senior executives after the effective date).
 - A "senior executive" is an individual who both:
 - Has total annual compensation of at least \$151,164; and
 - Is in a "policy-making position."
 - Policy-making position means an entity's president, CEO and/or any other officer who has policy-making authority, or any other natural person who has policymaking authority for the business entity similar to an officer with policy-making authority.
 - Policy-making authority means "final authority to make policy decisions that control significant aspects of a business entity or common enterprise and does not include authority limited to advising or exerting influence over such policy decisions or having final authority to make policy decisions for only a subsidiary of or affiliate of a common enterprise."
 - Officers of subsidiaries or affiliates do not have it unless they have such authority over the "common enterprise."

What is a Noncompete?

- It is broadly defined to include:
 - A "term or condition of employment that prohibits a worker from, penalizes a worker for, or functions to prevent a worker from (1) seeking or accepting work in the United States with a different person where such work would begin after the conclusion of the employment that includes the term or condition; or (2) operating a business in the United States after the conclusion of the employment that includes the term or condition."
 - Can be anywhere (e.g., employee handbook) not limited to individual agreements

Notice Requirement

- No later than the effective date, the company must "provide clear and conspicuous notice" to workers that "the worker's noncompete clause will not be, and cannot legally be, enforced against the worker."
- Flexibility on form of notice (paper copy, email, text message)
- Model notice provided
- No such notice required for senior executives

Exceptions

- Bona fide sale of business
- Does not apply "to a noncompete clause that is entered into by a person pursuant to a bona fide sale of a business entity, of the person's ownership interest in a business entity, or of all or substantially all of a business entity's operating assets."
- Where cause of action regarding noncompete accrued before the effective date
- Good faith
- Where there is a good-faith basis to believe the new rules are not applicable

Sale of Business Exception

- Eliminated 25% holdings standard from proposed rule
- Per the preamble, "a bona fide sale is one made in good faith as opposed to, for example, a transaction whose sole purpose is to evade the final rule."
- The exception does not apply to repurchase rights or mandatory stock redemptions because "the worker has no good will that they are exchanging for the non-compete or knowledge of or ability to negotiate the terms or conditions of the sale at the time of contracting."
- As with the other exceptions (e.g., for senior executes), this exception does **not** supersede more restrictive state laws.
- It raises many questions; some key ones include:
 - Does the noncompete period have to be tied to the closing of the sale, and not include any employment-related "tail"? What about "earlier of" constructs (e.g., earlier of six months after termination of employment or three years after deal closing)?
 - Any minimum consideration threshold beyond what state law may require?
 - Does the person have to be an equity holder? What about CIC bonuses? Phantom equity?

Other Key Issues

- Forfeiture for competition clauses are noncompetes
 - Equity awards
 - Severance
 - If someone breaches noncompete before the effective date, can stop severance; thereafter, generally could not (unless senior executive exception applies)
- Fixed term contracts generally ok
- Garden leave not always prohibited
 - Remedies unclear though (just stop paying or can get damages/injunction)

Possible Alternatives Post-Effective Date

- Severance ceases upon obtaining any new position
- Equity awards tie noncompete to continued ownership of the equity, not to employment
 - Could put the company in a difficult position if it wants to exercise a repurchase right
- Additional focus on provisions not implicated by the rule (e.g., nonsolicits and confidentiality protections, subject to the concern that they can be "disguised" noncompetes)
- For PE-owned companies, tie more of equity vesting to remaining employed through the liquidity event
- Make more compensation contingent on continued employment (e.g., retention bonuses)

Recommended Next Steps for Businesses

04

What Should I Do Now?

- **Review your agreements**, including with former employees, independent contractors, and volunteers:
 - Standalone non-competes;
 - Non-solicitation, no-business, and no-recruit agreements;
 - Offer letters and onboarding paperwork;
 - Employee handbooks;
 - · Severance agreements and settlement agreements;
 - Non-disclosure agreements;
 - Training-repayment agreements;
 - Deal-based noncompetes;
 - Forfeiture and claw back clauses; and
 - Liquidated damages provisions.
- Identify the business justifications for your agreements and consider whether the agreements are reasonably tailored to those justifications.
- Consider whether your business justifications can be or already are accomplished through different means.
- Exercise caution in benchmarking with others; consult with counsel as needed.
- Consider new pre-effective date agreements for senior executives (need to take state law considerations into account)
- Ensure you have **up-to-date contact information** for current workers. For former workers, determine what contact information is readily available.

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